Congress of the United States Washington, DC 20515

December 19, 2019

The Honorable Robert Wilkie Secretary Department of Veterans Affairs 810 Vermont Avenue, NW Washington, DC 20420

Dear Mr. Secretary:

We are writing to express our very strong concerns regarding the Department of Veterans Affairs (VA) recent announcement on implementation of President Trump's federal workforce Executive Orders.¹ The announced actions, if implemented, are in violation of the law and will harm basic rights of VA workers.

On November 15, 2019, VA provided the American Federation of Government Employees (AFGE) with written notice that implementation of Executive Orders pertaining to federal labor union activities would begin immediately. The Department has an obligation to bargain with organized labor prior to implementation, not after. However, VA has not engaged effectively with organized labor on the specifics of implementation. Oddly, a notice you distributed on October 4, 2019 stated that VA would follow the Executive Orders after "completion of its statutory bargaining obligation."

If implemented as proposed, the Executive Orders will have a major, negative impact on workplace morale and ability of frontline VA workers to speak out. Notably, the proposed changes would severely restrict the ability of employee representatives to work with workers that are the subject of improper political pressure, retaliation for whistleblowing activities, sexual harassment, or other inappropriate actions. Arbitrary limits on the use of official time and restrictions on the ability of workers to receive assistance in challenging adverse actions will greatly restrict due process rights and representation. Further, the Department has proposed a prohibition on the use of employee's official time for such basic actions such as filing grievances and attending arbitrations.

¹ Executive Order 13836 – Developing Efficient, Effective, and Cost-Reducing Approaches to Federal Sector Collective Bargaining: https://chcoc.gov/content/guidance-implementation-executive-order-13836-developing-efficient-effective-and-cost Executive Order 13837 - Ensuring Transparency, Accountability, and Efficiency in Taxpayer-Funded Union Time Use: https://chcoc.gov/content/guidance-implementation-executive-order-13837—ensuring-transparency-accountability-and Executive Order 13839 – Promoting Accountability and Streamlining Removal Procedures Consistent with Merit System Principles: https://chcoc.gov/content/guidance-implementation-executive-order-13839-promoting-accountability-and-streamlining.

² Department of Veterans Affairs, Office Labor-Management Relations, Addendum-Implementation of Executive Orders 13836, 13837, and 13839, November 15, 2019.

³ Department of Veterans Affairs, Office Labor-Management Relations, Implementation of Executive Orders 13836, 13837, and 13839, October 4, 2019.

The Honorable Robert Wilkie December 19, 2019 Page 2

The proposed actions by the Department were announced just as VA declared that bargaining with AFGE for the new labor union contract had reached an impasse. Congress weighed in with you earlier this summer on VA's behavior during these negotiations.⁴ Now VA is moving to further diminish the rights and morale of its workforce and refusing to meet its very basic bargaining obligations prior to implementing major changes to working conditions. These changes will have a significant impact on the entire VA.

Failure to work effectively with organized labor and protect the rights of workers is a failure to adequately fulfill the mission of VA. We ask that you follow a new approach that will allow for effective bargaining with organized labor in a way that will not silence frontline employees from voicing their views, blowing the whistle on critical problems, and demanding their rights. Further, VA needs to focus on filling the approximately 49,000 vacancies across the Department, improving employee morale, addressing sexual harassment, and ending retaliation against whistleblowers.

We look forward to hearing from you about our concerns.

Sincerely,

Mark Takano

Member of Congress

Brendan F. Boyle

Member of Congress

Anthony G. Brown

Member of Congress

Anthony Bundisi

Member of Congress

Julia Brownley

Member of Congress

Cheri Bustos

Member of Congress

Judy Chu

Member of Congress

David N. Cicilline

Member of Congress

⁴ Letter from Members of House of Representatives to Department of Veterans Affairs Secretary Robert Wilke, January 5, 2019.

Billes ACA	(w.f. 4
Gil Cisneros Member of Congress	TJ Cox / Member of Congress
Welliot of Colgress	Member of Congress
Garle -	
	Joe Comingh.
Jason Crow	Joe Cunningham
Member of Congress	Member of Congress
Pot De Tair	Rosa. Defauer
Peter A. DeFazio	Rosa L. DeLauro
Member of Congress	Member of Congress
Dal B. Demings	Inne Esna
Val Butler Demings	Anna G. Eshoo
Member of Congress	Member of Congress
Abby Finkenauer	Bill Foster
Member of Congress	Member of Congress
S	included of congress
marcia d. Fulge	James & Garan
Marcia L. Fudge	Jesús G. "Chuy" García
Member of Congress	Member of Congress
Out Hachel	Weny Hali
Debra A. Haaland	Denny Meck
Member of Congress	Member of Congress

The Honorable Robert Wilkie December 19, 2019 Page 4

Brian Higgins
Member of Congress

Derek Kilmer Member of Congress

Raja Krishnamdorthi Member of Congress

John B. Larson
Member of Congress

Susie Lee Member of Congress

Daniel Lipinski Member of Congress

Nita M. Lowey Member of Congress Robin L. Kelly Member of Congress

Ron Kind Member of Congress

Com Land

Conor Lamb Member of Congress

Sheila Jackson Lee Member of Congress

Ted Lieu Member of Congress

Alan S. Lowenthal Member of Congress

lan Lowerthal

Sephen F. Lynch Member of Congress The Honorable Robert Wilkie December 19, 2019 Page 5

Grace Meng Member of Congress

Jerrold Nadler Member of Congress

Eleanor Holmes Norton Member of Congress

Chris Pannas

Chris Pappas Member of Congress

Chellie Pingree
Member of Congress

Mike Quigley Member of Congress

Kathleen M. Rice Member of Congress Gwen Moore Member of Congress

Donald Norcross Member of Congress

Jimmy Paretta Member of Congress

Dean Phillips Member of Congress

Mark Pocan
Member of Congress

Jamie Raskin Member of Congress

Cedric L. Richmond Member of Congress The Honorable Robert Wilkie
December 19, 2019
Page 6

Max Rose ' Gregorio Kilili Camacho Sablan Member of Congress Member of Congress Michael H.O. San Nicolas Member of Congress Member of Congress Jan ce Schakowsky David Scott Member of Congress Member of Congress Robert C. "Bobby" Scott é E. Serrano Member of Congress Member of Congress Donna E. Shalala Albio Sires Member of Congress Member of Congress Adam Smith Darren Soto Member of Congress Member of Congress

Paul Tonko Member of Congress

Norma J. Torres Member of Congress The Honorable Robert Wilkie December 19, 2019
Page 7

Dina Titus Member of Congress

Marc A. Veasey Member of Congress

Bradley S. Schneider Member of Congress

Joseph P. Kennedy, III Member of Congress David J. Trone Member of Congress

Susan Wild Member of Congress

Sean Patrick Maloney Member of Congress