



AMERICAN FEDERATION OF GOVERNMENT EMPLOYEES, AFL-CIO

Eric Bunn Sr.
National Secretary-Treasurer

Dr. Everett B. Kelley
National President

Dr. Kendrick B. Roberson
NVP for Women & Fair Practices

July 24, 2026

Dear Senator:

On behalf of the American Federation of Government Employees, AFL-CIO (AFGE), which represents 820,000 federal and D.C. workers, I urge you to oppose the nomination of Charlton Allen to serve as general counsel of the Federal Labor Relations Authority (FLRA). The Senate Homeland Security and Governmental Affairs Committee reported out his nomination on July 22, and it now awaits a vote before the full Senate.

The FLRA is a small but highly important agency for America's two million federal workers. According to its mission statement, the FLRA exists “to promote stable, constructive labor relations that contribute to a more effective and efficient government.” To do that, it must fairly and impartially investigate unfair labor practices, adjudicate disputes about the duty to bargain, conduct elections, and handle the certification and decertification of federal unions.

The position of FLRA general counsel carries a five-year term and requires Senate confirmation. It should be filled by someone who commands trust from all sides, labor and management alike. Charlton Allen does not meet that threshold. While a law student at the University of North Carolina at Chapel Hill in the 1990s, Allen founded and served as publisher of the *Carolina Review*, a campus magazine that routinely carried antisemitic, racist, and anti-LGBTQ+ content. (See this [NOTUS article](#) on the magazine's record.)

One infamous cover depicted Aaron Nelson, a Jewish UNC student running for student body president, with devil's horns and a pitchfork, earning a rebuke from the university chancellor. The accompanying article, written by Allen, noted Nelson's Jewish background and accused him of anti-Christian bias. The imagery echoes some of the oldest antisemitic caricatures in Western history, dating to the Middle Ages. At his June 2026 Senate confirmation hearing, Allen mostly defended the cover rather than disavowing it, telling senators the horns and pitchfork were somehow a reference to rival Duke's mascot, the Blue Devils. Another *Review* cover placed a Black student's photo at the center of a bullseye, with the headline “Zeroing In On The BCC,” illustrating a story that opposed creating a Black Cultural Center on campus.

As *INDY Week*, a North Carolina newspaper, reported in 2014, Allen and his *Carolina Review* colleagues also deposited an inflatable sheep at the campus Gay-Straight Alliance's headquarters to equate homosexuality with bestiality, and the magazine published another cover telling gays to “straighten up and fly right” with an accompanying article holding that “the Gay lifestyle is the



epitome of what is wrong with contemporary America.” Allen’s record isn’t confined to the 1990s. *INDY Week* reported that in his 2012 run for state representative, Allen opposed collective bargaining rights for public employees and opposed guaranteeing sick leave, lunch breaks, and the minimum wage for all workers. He also opposed legal protections against discrimination based on sexual orientation.

Allen’s public statements and positions place him far outside the mainstream of either political party. AFGE urges the Senate to reject his nomination.

Sincerely,

A handwritten signature in black ink, reading "Everett B. Kelley". The signature is fluid and cursive, with a large, sweeping loop at the end of the last name.

Everett B. Kelley
National President